

Message Text

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PAGE 01 BERLIN 00349 261205Z

51

ACTION EUR-25

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-07 INR-10 L-03

NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03 SS-20

USIA-15 SAM-01 SAJ-01 ACDA-19 IO-14 NIC-01 CAB-09

COME-00 EB-11 FAA-00 DRC-01 /157 W

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FM USMISSION BERLIN

TO SECSTATE WASHDC 3027

INFO AMEMBASSY BONN IMMEDIATE

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

USMISSION NATO

C O N F I D E N T I A L BERLIN 0349

E. O. 11652: GDS

TAGS: PGOV, PFOR, WB, GW UR

SUBJECT: POLAD APPROACH TO SOVIETS ON LUFTHANSA BCZ ENTRY

1. CHAIRMAN POLAD (US) FEBRUARY 25 MADE AGREED ALLIED APPROACH ON LUFTHANSA ENTRY INTO BCZ TO SOVIET COUNSELLOR BELETSKIY, USING TALKING POINTS CONTAINED IN ANNEX I OF REVISED PAPER APPROVED BY BONN GROUP JANUARY 31. AS PRESCRIBED BY BONN GROUP SCENARIO, POLAD LEFT COPY OF TALKING POINTS.

2. BELETSKIY SAID HE COULD NOT COMMENT OFFICIALLY ON PROPOSAL UNTIL IT HAD BEEN REFERRED TO HIS AMBASSADOR AND TO MOSCOW (WHICH HE UNDERTOOK TO DO). HE STATED AS "PERSONAL OPINION" THAT WHOLE MATTER WAS NOT QUITE AS SIMPLE AS ALLIES MADE IT SOUND: IN FIRST PLACE, ONE HAD TO CONSIDER ROLE OF GDR IN FLIGHTS IN QUESTION, AND, SECONDLY, LUFTHANSA LANDINGS IN WESTERN SECTORS WERE MATTER FOR QUADRIPARTITE RATHER
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PAGE 02 BERLIN 00349 261205Z

THAN TRIPARTITE DECISION. IN ORDER TO SUBSTANTIATE

LATTER POINT, BELETSKIY HARKED BACK TO ORIGINAL AGREEMENTS ON ESTABLISHMENT OF AIR CORRIDORS, NOTING THAT THESE WERE FOR USE OF ALL FOUR POWERS AND NOT JUST WESTERN THREE.

3. IN ANSWER TO BELETSKIY'S FIRST POINT, POLAD SAID THAT ROLE OF GDR WAS OUTSIDE FRAMEWORK OF DISCUSSIONS ALLIES WERE PROPOSING. WE PRESUMED THAT QUESTION OF OVERFLIGHT, RIGHTS OUTSIDE CORRIDORS WOULD BE, OR PERHAPS ALREADY HAD BEEN, DISCUSSED BETWEEN FRG AND GDR. PRESENT APPROACH CONCERNED ONLY TECHNICAL DETAILS OF CONTROLLING LUFTHANSA FLIGHTS WITHIN BCZ. IN REPLY TO BELETSKIY'S SECOND POINT, POLAD SAID THAT IT WAS PRECISELY BECAUSE SOVIETS HAD ALREADY AGREED IN PRINCIPLE THAT WEST BERLIN WOULD BE INTERIM STOPOVER ON FRANKFURT-MOSCOW (AND BEYOND) ROUTING THAT WE WERE NOW INFORMING SOVIETS THAT ALLIES HAD NO OBJECTION TO LUFTHANSA'S LANDING AT WEST BERLIN AIRPORT FOR THIS PURPOSE. LOGICAL NEXT STEP WOULD BE FOR EXPERTS OF FOUR POWERS (CHIEF BASIC CONTROLLERS) TO DISCUSS IMPLEMENTING DETAILS.

4. POLAD THEN ASKED BELETSKIY WHETHER HE THOUGHT SOVIETS WOULD BE ABLE TO AGREE TO BASIC MEETING AT ABOUT TIME ALLIES PROPOSED (MARCH 4). BELETSKIY INDICATED THAT MEETING THAT SOON WOULD PROBABLY NOT BE POSSIBLE, AND MADE POINT OF STRESSING LONG TIME THAT MATTERS SUCH AS THIS TOOK TO GOT UP THROUGH BUREAUCRATIC CHANNELS AND BACK DOWN AGAIN. SIMILAR MATTERS IN PAST, HE NOTED, HAD TAKEN TWO MONTHS OR SO. HE COMMENTED THAT WE HAD "MORE PRESSING AND IMPORTANT" MATTERS TO DEAL WITH AT PRESENT TIME, AND MADE IT CLEAR THAT HE WAS THINKING OF SUBJECTS LIKE FEDERAL PRESENCE.KLEIN

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